U.S.C. 1185a(f)) is amended by striking "December 31, 2003" and inserting "December 31, 2004"

(b) PHSA.—Section 2705(f) of the Public Health Service Act (42 U.S.C. 300gg-5(f)) is amended by striking "December 31, 2003" and inserting "December 31, 2004".

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

## GENERAL LEAVE

Mr. SAM JOHNSON of Texas. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on and include extraneous material on S. 1929.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

### RURAL ALASKA ACCESS RIGHTS ACT OF 1999

Mrs. JO ANN DAVIS of Virginia. Mr. Speaker, I ask unanimous consent that the Committee on Government Reform be discharged from further consideration of the Senate bill (S. 1683) to make technical changes to the Alaska National Interest Lands Conservation Act, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Virginia?

There was no objection.

The Clerk read the Senate bill as follows:

#### S. 1683

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled.

### SECTION 1. SHORT TITLE.

This Act may be referred to as the "Rural Alaska Access Rights Act of 1999".

### SEC. 2. AMENDMENT OF ACT.

The Alaska National Interest Lands Conservation Act (Public Law 96-487; 94 Stat. 2371) is amended as follows:

(a) Section 101 is amended by adding a new

subsection (e) as follows:

- "(e) All Federal public land managers in Alaska, or a region that includes Alaska, shall participate in an Alaska National Interest Lands Conservation Act (ANILCA) training class, as outlined in this legislation, to be completed within 120 days after enactment. All future appointed Federal public land managers in Alaska, or a region containing Alaska, shall complete ANILCA training within 60 days of assuming their position."
- (b) Section 103(c) is amended by inserting "validly selected or" in the second sentence before the word "conveyed".
- (c) In section 1102, add a new subsection (5) at the end as follows:
- "(5) The term 'compatible with the uses for which the unit was established' means activities which would not cause significant adverse impacts on conservation system units purposes."
- (d) Section 1105 is amended by designating the existing language as subsection (a) and inserting a new subsection (b) as follows:

"(b) any alternative route that may be identified by the head of the Federal agency shall not be less economically feasible and prudent than the route being sought by the applicant."

(e) Section 1109 is amended by deleting "access." and inserting in lieu thereof: "access, including rights-of-way established under Revised Statute 2477.".

(f) The second sentence of section 1110(a) is amended by adding "specifically and tangibly" before the word "detrimental".

- (g) The second sentence in section 1110(a) is amended by striking "area" and inserting in lieu thereof: "area: except that (1) reasonable regulations shall not include any requirements for the demonstration of pre-existing use and (2) the Secretary shall limit any prohibitions to the smallest area practicable and to the shortest period of time. No prohibition may be imposed prior to formal consultation with and consideration of the views of the State of Alaska."
- (h) The last sentence of section 1110(b) is amended by inserting "may include easements, right-of-way, or other interests in land or permits and" after "such rights".
- (i) In the last sentence of section 1110(b), strike "lands." and insert in lieu thereof: "lands, except that the Secretary may not impose any unreasonable fees or charges on those seeking to exercise their rights under this subsection. Individuals or entities possessing rights under this subsection shall not be subject to the requirement of sections 1104, 1105, 1106, and 1107 of this Act.".

(j) Section 1301(d) is amended by striking "permit" in the final sentence and inserting in lieu thereof "shall enable".

(k) Section 1303(a)(1)(D) is amended by striking "located." and inserting in lieu thereof: "located, except that the applicant may not be required to waive, forfeit, or relinquish any possessory or personal interests in a cabin or structure.".

(l) Section 1303(a)(2)(D) is amended by striking "located." and inserting in lieu thereof: "located, except that the applicant may not be required to waive, forfeit, or relinquish any possessory or personal interests in a cabin or structure.".

(m) Section 1303(b)(3)(D) is amended by striking "located." and inserting in lieu thereof: "located, except that the applicant may not be required to waive, forfeit, or relinquish any possessory or personal interests in a cabin or structure.".

(n) Section 1303 is amended by adding a new subsection (e) as follows:

"(e)(1) All permits, permit renewals, or renewal or continuation of valid leases issued pursuant to this section shall provide for repair, maintenance, and replacement activities and may authorize alterations to cabins and similar structure that do not constitute a significant impairment of unit purposes. Reasonable access, including access by aircraft, shall be afforded to permittees and lessees for these purposes.

"(2) Fees for all permits and leases issued pursuant to this section shall be reasonable and consistent with purpose of maintaining and facilitating authorized use. Reasonable fees are those that enable the issuing agency to recover and may not exceed permit or lease processing costs.

"(3) For purposes of this section, a claimant shall include persons who have regularly used a cabin related to the provision of authorized fishing or hunting services."

- (o) Section 1307 (a) is amended by adding a new sentence at the end as follows: "Inability to provide the service for up to a five year period shall not constitute a relinquishment of a right under this section.".
- (p) Section 1313 is amended by adding at the end of the first sentence: "A purpose of all preserve units is to provide for fish and

wildlife dependent recreation including fishing and hunting.".

- (q) Section 1314 (c) is amended by striking at the end of the first sentence and inserting the following: "law except that the taking of fish and wildlife for sport as well as subsistence purposes shall be permitted on each unit of the Refuge system in Alaska. The Secretary may designate zones where and periods when no hunting, fishing, and trapping may be permitted for reasons of public safety, administration, floral and faunal protection, or public use and enjoyment. Except in emergencies, any regulations prescribing such restrictions relating to hunting, fishing, or trapping shall be put into effect only after consultation with the appropriate state agency having responsibility over hunting, fishing, and trapping.
- (r) Section 1315 is amended by adding a new subsection "(g)" as follows:
- "(g) Notwithstanding any other provision of law, within National Forest Wilderness Areas and National Forest Monument areas as designated in this Act, the Secretary of Agriculture shall permit or otherwise regulate helicopter use and landings."

(s) Section 1316 (a) is amended in the first sentence by deleting "equipment" and inserting in lieu thereof: "equipment, including motorized and mechanical equipment,".

(t) Section 1316 (a) is amended in the second sentence by striking "consistent with the protection" and inserting in lieu thereof: "not inconsistent with the conservation".

(u) Section 1316 (a) is amended by striking "permittee." in the last sentence and inserting in lieu thereof: "permittee except that structures and facilities may be allowed to stand from season to season."

(v) Section 1316 (b) is amended by inserting ''significantly'' before the word ''detrimental''.

(w) Section 1317 (c) is amended by deleting "section." and inserting in lieu thereof: "section except that the Secretary shall not establish management directives, guidelines, policies or prescriptions for the purpose of administering any study area to preserve Wilderness values prior to action by Congress on recommendations, if any, for wilderness designation of a study area."

(x) Section 1319 is amended by designating the existing text as subsection "(a)" and adding the following subsection (b):

"(b) Nothing in this Act shall be construed as limiting or restricting the power and authority of the State of Alaska except as expressly provided herein.".

(y) The first sentence of Section 1326 (a) is amended by striking "withdraws" in the first sentence and inserting in lieu thereof: "withdraws, redesignates or reclassifies into a different or additional land management category".

The SPEAKER pro tempore. The gentlewoman from Virginia (Mrs. Jo ANN DAVIS) is recognized for 1 hour.

Mrs. JO ANN DAVIS of Virginia. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, first I want to say that this is an identical bill to one that I also introduced into the House, and I am very pleased that we are taking up the Senate bill so that we can get it out and do what is right for the law enforcement officers.

Mr. Speaker, I rise today to speak in favor of S. 1683 a bill introduced by Senator GEORGE VOINOVICH to require the Federal Government to conduct study reviewing the pay and benefits for our 128,000 federal law enforcement officers.

This legislation is identical to a bill I introduced this year, H.R. 3205. We are considering the Senate version of this bill, "The Federal Law Enforcement Pay and Benefits Parity Act of 2003," which was approved by the Senate shortly before Thanksgiving, in an effort to speed up enactment of this important piece of legislation. I want to thank the leadership for bringing this matter to the floor today.

It has become obvious over the last 2 years, but bears repeating: Federal law enforcement officers are part of our first line of defense in

defending the Nation.

The legislation would require that the government reexamine how we compensate these brave men and women—with the goals of eliminating disparities among various law enforcement agencies, improving recruitment and retention, and ensuring that the Federal Government is keeping pace with State and local law enforcement agencies in terms of compensation.

For an example of why we need to investigate this matter, look no farther than the creation of the Transportation Security Administration, following the September 11th terrorist attacks.

The TSA needed to hire tens of thousands of people very quickly, and the agency wound up cherry picking from other federal agencies, luring law enforcement officers with offers of better pay and benefits. This left the other agencies short-handed, and many still report recruiting problems.

And very shortly, the Homeland Security Department is slated to establish its new pay system, which could once again attract law enforcement officers away from other agencies

The Civil Service and Agency Organization Subcommittee, which I chair, held a hearing on July 23rd on the subject of law enforcement compensation. It became clear to us that the Federal Government is facing a serious problem in recruiting, retaining and rewarding its law enforcement personnel.

Having the Office of Personnel Management conduct a detailed analysis of the problem and offer some possible solutions is the first step toward fixing this problem.

In addition to requiring OPM to review the classification, compensation and benefits of federal law enforcement officers, S. 1683 also requires the establishment of an employee exchange program involving Federal, State and local law enforcement agents as a way of sharing best practices and maintaining a well-trained force.

Once again, I want to thank the leadership for bringing this bill to the floor today. I urge passage of S. 1683, "The Federal Law Enforcement Pay and Benefits Parity Act of 2003."

Mr. Speaker, I yield back the balance of my time.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

# FURTHER CONTINUING APPROPRIATIONS, FISCAL YEAR 2004

Mr. YOUNG of Florida. Mr. Speaker, I ask unanimous consent that the Committee on Appropriations be discharged from further consideration of the joint resolution (H.J. Res. 82) making fur-

ther continuing appropriations for the fiscal year 2004, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the joint resolution.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Florida?

Mr. OBEY. Mr. Speaker, reserving the right to object, I do so for the purpose of yielding to the gentleman from Florida (Mr. YOUNG) so that he may explain what changes this entails to the continuing resolution.

Mr. YOUNG of Florida. Mr. Speaker, I thank the gentleman for yielding. And I would say technically this vehicle is a continuing resolution that goes to January 31, which is the same date as the existing CR. The difference is there were two anomalies that the administration needed to be included, so we would use this as a vehicle.

The two anomalies are these: the first CR is a loan limitation at \$3.8 billion for FHA loan commitments. The administration basically ignored this ceiling and committed \$5 billion in new mortgage loan guarantees. The program shut down last week because the guaranteed limitation was exceeded. This resolution would set a new guarantee limitation at \$7.7 billion, the fiscal year 2003 level.

Exceeding the guarantee limitation level represents an antideficiency act violation. Language is included in the resolution to require certification from the director of the Office of Management and Budget regarding compliance with the terms and conditions set forth in the first CR.

The second anomaly deals with the FAA operations account staff offices. The resolution would allow operations at an annual rate of \$141.4 million for the FAA office of security and inves-Without this authority, tigations. furlows of some of the 443 staff would be necessary. The office did not receive a direct fiscal year 2003 appropriation, therefore this special authority is necessary under a CR. The office is responsible for enforcement programs working with ONDCP, TSA, and State and local governments and performs credential and background investigations of employees and contractors in support of the FHA mission.

Mr. OBEY. Mr. Speaker, I withdraw my reservation of objection.

The SPEAKER pro tempore (Mr. NEY). Is there objection to the request of the gentleman from Florida?

There was no objection.

The Clerk read the joint resolution, as follows:

## H.J. RES. 82

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That section 121 of Public Law 108-84 is amended by striking "\$3,800,000,000" and inserting "\$7,667,000,000": Provided, That the amendment made by this section shall take effect only after a certification by the Director of the Office of Management and Budget is submitted to the Committees on Appropriations of the House

of Representatives and the Senate that the use of the authority provided pursuant to this section will not result in commitments to guarantee new loans for the entire fiscal year at a level in excess of the limitation set forth in the fiscal year 2003 appropriations Act and that the apportionment of loan commitment authority provided for the Federal Housing Administration, General and Special Risk Insurance Fund and the Federal Housing Administration, Mutual Mortgage Insurance Fund is in compliance with the terms and conditions set forth in Public Law 108-84: Provided further, That the authority provided under the amendment made by this section shall only apply to new commitments issued after enactment of this section: Provided further, That nothing in this section may be construed to pardon or release an officer or employee of the United States Government for an act or acts in violation of section 1341 of title 31, United States Code (the Antideficiency Act) or any other applicable law that occurred prior to enactment of this section.

SEC. 2. Public Law 108-84, as amended, is further amended by adding at the end the following new section:

"SEC. 131. Subject to sections 107(c) and 108 of this joint resolution, for the Federal Aviation Administration Operations Account Staff Offices line of business, at a rate of operations not to exceed \$141,411,000.".

The joint resolution was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### GENERAL LEAVE

Mr. YOUNG of Florida. Mr. Speaker, I ask unanimous consent that all Members have five legislative days in which to revise and extend their remarks and that I may include extraneous material on H.J. Res. 82.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Florida?

There was no objection.

PERMISSION FOR COMMITTEE ON GOVERNMENT REFORM TO HAVE UNTIL DECEMBER 19, 2003, TO FILE INVESTIGATIVE REPORT

Mrs. JO ANN DAVIS of Virginia. Mr. Speaker, I ask unanimous consent that the Committee on Government Reform be permitted to file an investigative report by December 19, 2003.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Virginia?

There was no objection.

## CARTER G. WOODSON HOME NATIONAL HISTORIC SITE ACT

Mr. RENZI. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 1012) to establish the Carter G. Woodson Home National Historic Site in the District of Columbia, and for other purposes, with a Senate amendment thereto, and concur in the Senate amendment.

The Clark read the title of the bill.

The Clerk read the Senate amendment, as follows: